

Minutes

Liveable Cities Advisory Committee



Date: Tuesday 4 June 2024	Time: 5.30pm – 7:30pm	Venue: City of Newcastle 12 Stewart Avenue, Newcastle West LMRR1, Level 6
Meeting No: 23	Meeting Objective: Liveable Cities Advisory Committee To provide advice and guidance on the development of strategies and identification of challenges and opportunities about urban planning, heritage, safety, affordable housing and healthy and connected urban systems within the Local Government Area (LGA)	

1. WELCOME

1.1 Connection with Country

I would like to acknowledge that today we are meeting on the land of the Awabakal and Worimi people. I would like to pay my respects to the traditional custodians of the land, elders, past and present.

1.2 Attendance and Apologies

- Round table of self-introductions of all attendees

Attendance

Councillor Dr John Mackenzie	Chair - City of Newcastle Councillor
Councillor Dr Elizabeth Adamczyk	City of Newcastle Councillor
Michelle Bisson	CN Executive Director Planning and Environment
Kylie Reay-Reilly	CN Executive Assistant
Michael Nolan	Home in Place / UDIA
Kristi Jorgensen	Department of Regional NSW
Thayaparan Gajendran	University of Newcastle
Mark Kelly	Community Representative
Kathleen Mee	Community Representative
Steve O'Connor	Planning Institute of Australia (PIA)
Calan Cockburn	CN Senior Strategic Planner
Amy Ryan	CN City Significant & Strategic Planning Manager
Tom Smith	Heritage Planner
Jonathon Christie	CN Senior Strategic Planner

Apologies

Lord Mayor Councillor Nuatali Nelmes	City of Newcastle Lord Mayor
Councillor John Church	City of Newcastle Councillor
Sparrow Katekar	Community Representative

1.3 Declaration of Conflicts of Interest

- No declarations raised

2. MINUTES AND ACTIONS

2.1 Minutes from previous meeting endorsed

- Minutes from the LCAC meeting #22 held on 5 March 2024 were supported and endorsed unanimously.

2.2 Outstanding Action and Business

- Carried over - Forward link to Community Dashboards to LCAC members when finalised. Awaiting Dashboard release by Corporate Services.

ITEMS OF BUSINESS

3. HERITAGE REVIEW - CAMERONS HILL UPDATE

Amy Ryan and Tom Smith

Presentation

- Camerons Hill Heritage Study - Statutory Framework
- HCAs listed (and mapped) in heritage schedule of LEP
- LEP Clause 5.10 - CN must assess impact of proposed development on the heritage significance of the HCA
- DCP supports the LEP with detailed heritage planning and design guidance - includes Heritage Significance Statements for each HCA
- Heritage Technical Manual (non-statutory) supplements DCP - includes Contributory Buildings Maps for each HCA
- **Contributory Buildings Maps:**
- The study classifies buildings in the study area according to their contribution to the character of the HCA.
- This provides a snapshot assessment of the building as viewed from the street and can be used as a starting point to understand a building's potential heritage significance. The ranking of each building was a visual assessment and not based on historical documentary research.
- These rankings are:
 - **Contributory** (includes heritage items) - buildings that clearly reflect a Key Period of Significance for the HCA, i.e. constructed prior to 1940.
 - **Neutral** - either altered to an extent where the construction period is uncertain, or are from a construction period which falls outside any Key Period of Significance for the HCA, but which reflect the predominant scale and form of other buildings within the HCA, and therefore do not detract from the character of the HCA.
 - **Non-contributory** - buildings from a construction period which fall outside any Key Period of Significance for the HCA and that have scale or form that is not consistent with the key characteristics of the heritage conservation area. Note: contributory maps only show 'general' heritage items (i.e. buildings).
- Key draft recommendations
 - Prepare a Planning Proposal to list Camerons Hill as a HCA
 - Amend a DCP 2023 to include a Statement of Significance and Desired Future Character Statement for Camerons Hill
 - Amend locality-specific controls for Camerons Hill
 - Remove maximum height of buildings
 - Remove maximum floor space ratio

- To be consistent with CN's approach to existing HCAs
- A planning proposal to list Camerons Hill as a HCA has been prepared for Councils endorsement. The planning proposal includes removing the maximum building height and FSR throughout the study area. CN has drafted updates to the relevant sections of DCP 2023 to reflect the heritage status of the area (Section E2 Heritage Conservation Areas, and Section E8 Renewal Corridors). Should Council endorse the planning proposal, it will be forwarded to the Department for gateway determination and publicly exhibited.

Discussion points

- Feedback and submissions
- Land ownership, boundary of area, architecture of housing
- LCAC supported this matter being reported to Council for consideration

4. PLANNING DISCUSSION - TOD SEPP AND LOW/MID-RISE HOUSING

Amy Ryan

Presentation

- Amendments to the Housing SEPP commenced on the 13 May 2024
- Residential flat buildings (RFBs) permissible in R1, R2, R3 and R4 zones within 400m of identified stations
 - RFBs and shop top housing in local and commercial centres (E1 and E2) within 400m of identified stations
 - Mandating minimum 2% affordable housing and this will rise over time.
 - Apply to:
 - Newcastle Interchange
 - Hamilton
 - Adamstown
 - Kotara
- CN submission - key issues:
 - Newcastle transport network operates differently to Sydney
 - CNs strategic planning projects can better achieve objective to increase infill development - Broadmeadow and Urban Renewal Corridors
 - Did not support Kotara or Newcastle Interchange as proposed.
 - Did not support making RFBs permissible in E1 & E2 zones
 - Did not support application of TOD SEPP in Heritage Conservation Areas

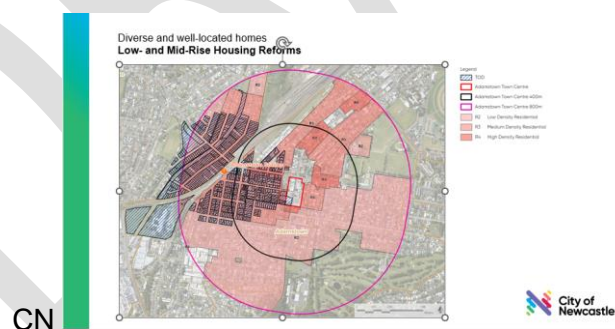
The NSW Government has committed to building 377,000 new homes across the state in the next 5 years to align with the [National Housing Accord](#). Councils in Greater Sydney, Illawarra-Shoalhaven, Central Coast, Lower Hunter and Greater Newcastle have a target. The department released Newcastle's new 5-year housing target of 11,100 new completed homes by 2029, noting the 20-year target in the HRP 2041 is currently 17850. The housing SEPP changes introduced within the TOD - commenced on 13 May 2024 with only minor changes to what was originally presented to council. Note - on Friday 23 February the NSW Parliament established an [Inquiry](#) into the [Transport-Oriented Development Program](#) as well as the [low and mid rise housing changes](#).

CN submission – 23 February 2024

- Objected to:
 - The proposed reforms proceeding without mandated affordable housing.
 - Non-refusal standards for mid-rise housing applying within the R2 zone in Newcastle.
 - Significant implications for councils' development contribution frameworks.
 - Does not support the application of the proposed reforms in heritage conservation areas (HCAs) in Newcastle.
 - Does not support the application of the proposed reforms in its strategic centres in the proposed form of Kotara and Newcastle City Centre.

Policy refinement paper

- Department later sought feedback on a policy refinement paper
- The department made 9 policy refinements which include:
 - Refinement 1. Collaborate with councils to remove unsuitable stations and town centres
 - Refinement 2. Do not apply the standards in employment zones (E1, E2, MU1 zones)
 - Refinement 3. Collaborate with councils to address concerns in the R1 zone
 - Refinement 4. Note that the main heritage concerns are addressed by Refinement 2 and 3
 - Refinement 5. Exclude land affected by high-risk flooding
 - Refinement 6. Exclude land affected by high-risk bushfire
 - Refinement 7. Exclude land affected by other high-risk hazards
 - Refinement 8. Recalibrate the FSR and height for the mid-rise standards
 - Refinement 9. Do not make changes to the Apartment Design Guide



CN raised concern with the methodology of mapping for the TOD precincts and has requested the catchments be based on walkability and accessibility of the catchment.

CN is working with the department to identify the most appropriate stations and town centre precincts and what their catchments look like. Ensuring these reforms do not undermined CN ongoing strategic planning work.

Discussion points

- Newcastle Interchange, Hamilton South conservation. Height RFB's (residential flat buildings) not wanted in e-zone. Kotara - 400m Railway Station – disconnect to commercial centre. Further discussions needed. Connect commercial centre and railway - transport hub.
- Public transport increase - concerns that infrastructure will not be used if public transport is not supporting with regular increased services. What will new transport hubs look like with denser

housing. Impact concerns were raised by the Committee.

Suggestion - Steve O'connor - Creation of smaller 'working party' to work through any possible controls required initially.

Councillor Adamczyk raised concerns around workload for staff.

ACTION - Discuss Planning reform changes - Invite LCAC members to participate in further discussion - Michelle Bisson and Amy Ryan

5. WALKING AND MOBILITY PLAN

Ryan Tranter

Presentation

As an action in CN's Newcastle Transport Strategy (2014), a plan for walking and mobility in Newcastle has been drafted. This is the first plan developed by CN with a specific focus on walking and pedestrian infrastructure.

The Plan is a 10-year framework which sets out the vision, objectives, and actions, to support Newcastle to be a city where walking is a safe, accessible, convenient, and enjoyable.

Consultation has been undertaken with the community and other relevant stakeholders, through surveys, interactive maps, and the establishment and coordination of the Walking and Mobility Working Party - through the Access and Inclusion Advisory Committee.

Key focus is the Principal Pedestrian Network and Prioritisation Framework has been developed as the initial stage of multiple factors considered as part of the prioritisation for works. These stages utilise GIS mapping of a range of parameters to determine identification and schedule of projects.

Strategic position and alignment

- Newcastle 2040 - Community Strategic Plan
- Newcastle Transport Strategy - 2016
 - Parking Plan - On the Street
 - Cycling Plan - On our Bikes
 - Walking and Mobility Plan - On the Path
 - Local Traffic Plan - On the Road
- Pedestrian Survey was conducted in 2022 to understand current all walking/pedestrian activity
 - Over 600+ submissions received to the survey
- Engagement on the PPN with the Interactive Storymap conducted in 2023
 - Over 900+ interactions with the map

Measuring Success

- Annual Progress Reporting:
Planning and delivery outcomes, location outcomes accessibility improvements, data captures, project planning
- 3 year Pedestrian Surveys:
Surveys to target upward trends in those walking, safety factors, modal shift, community attitude,

participation rates

- 5 year External Data Review:

ABS and Schools Infrastructure data review to capture key metrics from large scale stakeholder surveys

<p>Birmingham Gardens Factors affecting project type and prioritisation. Verge ratio - less than 10% -> route connection Low SEIFA score - 949 (4th lowest in LGA) Need assistance due to disability 3.3% (3rd lowest)</p>	<p>Project scoping - Route choice PPN output Gradients</p>	<p>Street use - bus routes Constructability</p>	<p>Project Planning - Project size and complexity - Potential for staging - Risks and stakeholders - Survey and initial costing</p>
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Discussion points

- Transport Strategy is from 2016 and is due for review. This will be completed after the Walking and Mobility Plan and Traffic Plan.
- Requesting LCAC feedback prior and/or during exhibition of the draft Plan.
- Footpaths - list of priority projects and plans
- Comfortable, safe, attractive, convenient, rest stops, safety and lighting footpaths
- Safety of pedestrians is first priority
- Additional survey should be carried out
- Other material options for pedestrians to walk on
- Integration with Transport Plan
- Use of footpaths for walking with pets and for recreation should be considered
- Consolidation of various and relatable 'transport' plans/strategy
- How do strategy plans relate to the Transport Plan

*****6.53pm - Michael Nolan left the meeting *****

- Councillor Adamczyk extended thanks to the staff and the incredible amount of work that has gone into drafting the Plan

6. BROADMEADOW PLACE STRATEGY AND FIRST MOVE

Calan Cockburn & Amy Ryan

Presentation

- **Public Exhibition**
 - Draft Place Strategy Endorsed for Public Exhibition by Council on Tuesday 28 May
 - Exhibition will commence 12 June and will run for 6 weeks
 - Place Strategy, and attachments will be available on CN's Have Your Say page
 - Concurrent exhibition with NSW Government's First Move Rezoning and all technical reports on the Planning Portal
 - Have Your Say page and Planning Portal will cross-reference each organisation (DPHI/CN) so people know where to find relevant information

- **Draft Vision and Structure Plan**

- Draft Vision: "Broadmeadow is a vibrant destination and loveable place with highly connected and distinct neighbourhoods that balance the needs of a dynamic community and growing Newcastle"
- Place Strategy Enables: 20,000 dwellings, 15,000 jobs, 40,000 people

- **Sub-precincts (9)**



- **Game changers**



- **Next steps**

- June-July 2024 - Concurrent exhibition - 6 weeks
- August - October 2024 - Refinements and amendments to address submissions - Place Strategy and EIE
- November 2024 - Report back to Council for endorsement, including Contribution Plan
- Late 2024 - Minister approval and ministerial 9.1 direction
- Draft Delivery Plan - HCCDC - Minister-strategic business case to ERC for funding 25/26 for Delivery Plan

Discussions points

- HCCDC - Have been tasked to create a draft delivery plan Social Housing commitments. Social Housing v Affordable Housing
- Staging over the 30 years
- Social infrastructure needs, and funding
- Back to LCAC after submissions and exhibitions
- Upcoming Committee Workshop - MB and AR to investigate
- Submissions should be ready by September LCAC meeting
- Congratulations to LCAC members for their enormous contributions to date with Broadmeadow

7. GENERAL BUSINESS

- NIL

8. CLOSING

- Councillor Mackenzie thanked everyone for their attendance and contributions
- Next Meeting – 3 September 2024
- Meeting closed at 7.50pm

Chairperson
Councillor Dr John Mackenzie

MEETING ACTIONS SUMMARY TABLE	
ACTION	RESPONSIBLE PERSON
Discuss Planning Reform Changes Invite LCAC members to participate in further discussion.	Michelle Bisson and Amy Ryan

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Liveable Cities Advisory Committee



OUTSTANDING ACTIONS AS AT 4 June 2024

Meeting Date	Responsible Officer	Action	Due Date	Status
4 June 2024	Michelle Bisson and Amy Ryan	Discuss planning reform changes. Invite LCAC members to participate in further discussion.		IN PROGRESS
5 March 2024	Councillor Dr John Mackenzie	LCAC Annual Report - Councillor Mackenzie to send his 'Chair Foreward' to Kylie to be included in the LCAC Annual Report	March 2024	COMPLETED
5 March 2024	Councillor Dr Elizabeth Adamczyk	LCAC Annual Report - Councillor Adamczyk to send through working parties achievement summary for 2023 to be included in the LCAC Annual Report	March 2024	COMPLETED
5 March 2024	Kylie Reay-Reilly / Calan Cockburn	Forward copy of previous Broadmeadow presentations to new committee members in relation to Broadmeadow.	June 2024	COMPLETED
27 November 2023	Kylie Reay-Reilly	Send link to CN Community Dashboards to LCAC	February 2024	IN PROGRESS
27 November 2023	Kylie Reay-Reilly	Send summary of DCP Submissions to LCAC	December 2023	COMPLETED
27 November 2023	Kylie Reay-Reilly	Send copy of feedback on Broadmeadow draft vision to LCAC	January / February 2024	COMPLETED
27 November 2023	Kylie Reay-Reilly	Send 'Satisfaction Survey' to LCAC	December 2023	COMPLETED

27 November 2023	Kylie Reay-Reilly	Reach out to Michael Nolan and Kristi Jorgensen regarding continuation of their LCAC membership into 2024	November 2023	COMPLETED
27 November 2023	Kylie Reay-Reilly	Reach out to University of Newcastle for details of alternative LCAC membership for Sue Anne Ware	December 2023	COMPLETED
27 November 2023	Kylie Reay-Reilly	Send welcome pack to new LCAC members Kathleen Mee and Mark Kelly (ToR and meeting schedule)	December 2023	COMPLETED
5 September 2023	Calan Cockburn	Survey results broken down into people living, working or visiting etc as part of the communication report with the Place Strategy	October / November 2023	COMPLETED
5 September 2023	Michelle Bisson	Advise CEO's office that the next LCAC meeting will be held on an alternative night - possibly Monday 27 November or Wednesday 29 November	October 2023	COMPLETED
5 September 2023	Kylie Reay-Reilly	Amend previous minutes (6 June 2023) - Remove Steve O'Connor as an apology	September 2023	COMPLETED
6 June 2023	Sam Cross	LCAC receives a copy of any submissions on DCP from exhibition.	August / September 2023	COMPLETED
7 March 2023	Calan Cockburn	Distribute the Broadmeadow Brochure to LCAC Committee Members and Guests once finalised.	April 2023	COMPLETED This has been sent and seeking input from the Committee through the survey
7 March 2023	Kristi Jorgensen	Contact Simon Massey for further information on 'Move to Newcastle'	June 2023?	COMPLETED Simon's contact details provided to Kristi
6 September 2022	Michelle Bisson	6.3 – Stewart MacLennan to be contacted to be part of DCP Working Party	October 2022	COMPLETED Stewart McLennan contacted but no response to date – invited to 6 March 2023 DCP working party

7 June 2022	David Clarke	4.1 – David Clarke to distribute information on community and operational land	June – September 2022	COMPLETED Committee discussed at meeting in June and September 2022
7 June 2022	David Clarke	4.4 – Arrange future briefing on maintenance and management of land parcels transferred from HCCDC, with a particular focus on the sea walls	September 2022	COMPLETED
7 June 2022	David Clarke	4.2 – Brief the Committee on Accelerated DA trial results at the next meeting	September 2022	COMPLETED
7 June 2022	David Clarke	4.5 – Michelle to establish the DCP Working Party and provide a timeline for the review, including for different sections	September 2022	COMPLETED
1 March 2022	David Clarke	9.2 – David Clarke to formalize the LCAC as the Broadmeadow Place Strategy Working Party and organize the first meeting	Early 2023	COMPLETED NSW Government has identified Broadmeadow as a Precinct and the Place Strategy commenced – LCAC Committee Members are the Broadmeadow Working Party
1 March 2022	David Clarke / Kylie Reay-Reilly	3.5 – David Clarke Kylie Reay-Reilly to share a summary of the liveable and wellbeing survey with the Committee		COMPLETED Committee survey undertaken – Link to survey provided (internal only) – Liveability and Quality of Life Survey final March 2022.pdf
1 March 2022	David Clarke / Kylie Reay-Reilly	3.6 – David Clarke Kylie Reay-Reilly to list Kelly Arnott on 6 September 2022 Committee meeting agenda to present the dashboard		COMPLETED CSP 2040 endorsed, dashboard finalised – Newcastle 2040 relevant website links provided. Dashboard presentation scheduled for LCAC meeting 6 June 2023

1 March 2022	David Clarke / Kylie Reay-Reilly	7.5 – David Clarke Michelle Bisson, Councillor Mackenzie and Kristi Jorgensen to meet to discuss the format with providing feedback from the committee to CN Officers on big ticket matters		COMPLETED Meeting scheduled for 24 May 2023
1 February 2022	Cr Mackenzie	5.3 – LCAC to hold a joint meeting with the Infrastructure Advisory Committee to explore opportunities for the Blue Green Grid in the Newcastle LGA	TBC	COMPLETED Deferred – Focus area for 2023 is Broadmeadow Place Strategy – can be considered later in the year

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